

closed to ROTC, whose graduates represent the bulk of the officers commissioned into our Armed Forces each year. Some academic elites may not like ROTC, and they are free to voice their objections. But they are wrong, and I stand with the many graduates of these institutions who for years have been trying in vain to bring ROTC back to their campuses. I fear for our future when terrorist leaders are welcome at our most prestigious centers of learning, universities conceived to strengthen and nurture the ideals of Western liberal political thought, and young men and women who volunteered to risk their lives to defend those ideals are not.

Prevailing in Iraq and Afghanistan are critical to defeating the threat posed by radical Islamic extremists, but are not the last battle in this global challenge. We are in a long war, a war I am afraid the US government is not adequately prepared to fight. The next president will need tested experience, political courage and strategic clarity to make sound and difficult decisions, even when those decisions are not, as few critical decisions ever are, immediately or decidedly popular. Tough talk or managerial successes in the private sector aren't adequate assurance that their authors have the experience or qualities necessary for such a singular responsibility. We have to make far-reaching reforms to our government to prepare for the long threat our enemies plan for us, and the cruel and desperate means they will employ to harm us. You don't just talk about or manage such changes, you lead them.

The nature of the threat confronting America changed radically between the fall of the Berlin Wall and the fall of the Twin Towers, and yet our governmental structures have not kept pace.

No one who has visited our servicemen and women in Iraq or Afghanistan can doubt their skills, their bravery, or their dedication. But it is equally impossible to doubt that, as I have said for years, they are overstretched and under-resourced.

I am glad to see that troop increases are in the pipeline but current plans are not enough. As president, I would bring the army and Marines from the currently planned level of roughly 750,000 to 900,000. This will cost real money, some additional billions annually, but it will not require a draft any more than similar levels did in the 1980s. It is vitally important for the next president to issue a call to service, to summon the young men and women of America to defend their country and its noble ideals. I am confident that this generation will answer the summons just as so many of us did in previous generations.

Along with more personnel, the military will require additional equipment for the expanded force, to modernize for the future, and to make up for losses suffered in the current wars. We can partially offset some of this additional investment by cutting wasteful federal spending, including unnecessary Pentagon programs and an often dysfunctional procurement system. But we can also afford to spend more on our defense. Our defense budget currently consumes less than 4 cents of every dollar that our booming economy generates - far less than we spent during the Cold War.

While we enlarge the armed forces, we must also transform them. To a large extent, our military is still configured to fight enemies that no longer exist. Our stealth bombers, aircraft carriers, and nuclear submarines may make the difference in a future conflict, but they do little to win our current struggles against terrorists from the Horn of Africa to the Hindu Kush.

What we need today are more soldiers and more civilians with the right kind of skills to fight a global counterinsurgency. The bulk of our effort must be directed toward helping friendly governments and their security forces to resist our common foes. Toward that end, I would immediately implement an idea offered by Lieutenant Colonel John Nagl, a veteran of Iraq and one of the army's brightest strategic thinkers. We should create an Army Advisor Corps with 20,000 soldiers that would work with friendly militaries abroad. I would increase the number of personnel in information operations, Special Forces, civil affairs, military policing, military intelligence, and other disciplines.

We must strive to enhance our understanding of foreign cultures - the human terrain on which we fight. We need to launch a crash program in both civilian and military schools to increase the number of experts in strategic languages such as Arabic and Pashto. We need to require students at our service academies to spend time studying abroad. And we need to enhance the Foreign Area career field within the military while creating a new field in strategic interrogation. In this way we could produce more interrogators who can attain critical knowledge from detainees using advanced psychological techniques and not the kind of repugnant tactics that are rightly prohibited by the Geneva Conventions.

Even as we increase our military capacity, we must also increase our civilian capacity so that an undue burden does not again fall on our soldiers as it has in Afghanistan and Iraq, where the civilian agencies of our government have too often been missing in action. The State Department and other agencies need to enhance their ability to send more experts to rebuild war-torn lands - or, better still, bolster peaceful development to reduce the chances of war breaking out in the first place.

To better coordinate our disparate efforts, I would ask Congress for a civilian follow-on to the 1986 Goldwater-Nichols Act which fostered a culture of joint operations within the separate military services. Today we need similar legislation to ensure that civil servants and soldiers train and work together in peacetime so that they can cooperate effectively in wartime and in postwar reconstruction.

As president, I would revitalize our public diplomacy. In 1998, the Clinton Administration and we in Congress agreed to abolish the United States Information Agency and put its public diplomacy functions inside the State Department. This was a mistake. Dismantling an agency dedicated to promoting America's message amounted to unilateral disarmament in the struggle of ideas. Communicating our government's views on day-to-day issues is what the State Department does. But communicating the idea of America, our purpose, our past and our future is a different task. We need to re-create an independent agency with the sole purpose of getting America's message to the world - a critical element in combating Islamic extremism. The cold war was won not with a tank battle in the Fulda Gap, but by winning the hearts and minds of the people that democracy was

better than communism. And so it must be in our struggle with Islamic extremism. We must win this war by convincing the world that freedom is better than rule by terror.

We also need to develop a deployable police presence to, when necessary, help maintain law and order where it is lacking, and to train foreign police forces to counter Islamic extremism and other threats. In the end, dollars, experts, and police must work together to address the interrelated issues of political freedom, good governance, and economic development.

I would also set up a new civil-military agency patterned after the Office of Strategic Services in World War II. A modern-day OSS could draw together unconventional warfare, civil-affairs, paramilitary and psychological-warfare specialists from the military together with covert-action operators from our intelligence agencies and experts in anthropology, advertising, foreign cultures, and numerous other disciplines from inside and outside government. In the spirit of the original OSS, this would be a small, nimble, can-do organization that would fight terrorist subversion across the world and in cyberspace. It could take risks that our bureaucracies today are afraid to take - risks such as infiltrating agents who lack diplomatic cover into terrorist organizations. It could even lead in the front-line efforts to rebuild failed states. A cadre of such undercover operatives would allow us to gain the intelligence on terrorist activities that we don't get today from our high-tech surveillance systems and from a CIA clandestine service that works almost entirely out of our embassies abroad.

These are not measures that will pay quick dividends. We must understand that we confront a lengthy struggle - a long war - that will not be won quickly or easily. But we will win it.

While our ultimate victory is not in doubt, the length and intensity of this struggle remain to be determined. It's up to us. We have historically important choices to make, all of us, the American people, their President, and their Members of Congress. We must recognize that our enemies are in this fight to win, and so must we be. We must use our strengths, our resources, our inventiveness and our fortitude - qualities that have distinguished us through history and which have never failed us - to defeat our unpardonable foe. We must act boldly and with confidence that history has not yet assigned us a challenge that we cannot meet successfully. Though we regret the mistakes we have made in this war, they must not cause us self doubt. We must learn from them, as Americans have already incurred in this war, we must not let our grief weary us so that we cannot do the work that is ours to do.

These are the decisions confronting American voters in this election, and they will confront the person you elect President. In November, 2008 the American people will decide with their votes how and where this war will be fought or if it will be fought at all. I have told you how I intend to fight this war. Other candidates will argue for a different course. Democratic candidates for President will argue for the course of cutting our losses and withdrawing from the threat in the vain hope it will not follow us here. I cannot join them in such wishful and very dangerous thinking. Peace at any price is an illusion and its costs are always more tragic than the sacrifices victory requires. I will stand where I stand today and trust you to give me a fair hearing. There is too much at stake in this election for any candidate to do less. Thank you.

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